

Message Text

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PAGE 01 BUCAR 02803 241536Z

65

ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 CIAE-00 DODE-00 PM-03 H-02 INR-07

L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 SAM-01

SAJ-01 AID-05 COME-00 EB-07 FRB-03 TRSE-00 XMB-02

OPIC-03 CIEP-01 LAB-04 SIL-01 OMB-01 CEA-01 AGR-05

FEA-01 ACDA-05 CU-02 AS-01 STR-04 ARA-06 EA-06 /122 W
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R 240645Z JUN 75

FM AMEMBASSY BUCHAREST

TO SECSTATE WASHDC 3240

INFO AMEMBASSY BELGRADE

AMEMBASSY BERLIN

AMEMBASSY BRUSSELS

AMEMBASSY BUDAPEST

USMISSION GENEVA

AMEMBASSY MOSCOW

AMEMBASSY SOFIA

AMEMBASSY PRAGUE

AMEMBASSY WARSAW

AMCONSUL MUNICH

USMISSION NATO

USIA WASHDC

C O N F I D E N T I A L BUCHAREST 2803

GENEVA FOR US CSCE DEL

E.O. 11652: XGDS1

TAGS: EGEN, PFOR, COMECON, RO

SUBJ: ROMANIA/CEMA: RATIFICATION OF CEMA STATUTE MODIFI-
CATIONS; BUDAPEST MEETING.

REF: (A) STATE 016431, (B) RFE CZECH SITREP/4, 1/29/75,
(C) BUCH 2253, (D) BUCH 2736

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PAGE 02 BUCAR 02803 241536Z

1. ROMANIAN COUNCIL OF STATE HAS RATIFIED PROTOCOL MODI-

FYING CEMA STATUTES, SIGNED AT SOFIA JUNE 21, 1974. PROTOCOL RATIFIED MAY 30, TEXT PUBLISHED IN RECENT TM DISTRIBUTED ISSUE OF OFFICIAL BULLETIN. (COPIES BEING POUCHED TO EUR/EE AND INR).

2. CHANGES REPHRASE STATEMENT OF CEMA GOALS TO INCLUDE BOTH "SOCIALITS ECONOMIC INTEGRATION" AND "GRADUAL EQUALIZATION OF LEVELS OF ECONOMIC DEVELOPMENT." "SOCIALIST INTERNATIONALISM" NOW APPEARS AT HEAD OF LIST OF PRINCIPLES GUIDING CEMA ACTIVITIES, WHICH GOES ON TO INCLUDE PRINCIPLES DEARER TO ROMANIAN HEARTS, SUCH AS RESPECT FOR SOVEREIGNTY, INDEPENDENCE AND NATIONAL INTERESTS, NONINTERFERENCE IN INTERNAL AFFAIRS, MUTUAL ADVANTAGE, ETC. CHANGES OUTLINE ROLE AND FUNCTION OF CEMA ORGANS (COUNCIL, EXECUTIVE COMMITTEE, COMMITTEES, PERMANENT COMMISSIONS, AND SECRETARIAT); EMPOWER COUNCIL TO CONCLUDE CONVENTIONS WITH CEMA MEMBERS, OTHER STATES AND INTERNATIONAL ORGANIZATIONS AND TO ESTABLISH RELATIONS WITH UN AND OTHER INTERNATIONAL ORGANIZATIONS; AND SET OUT FINANCIAL AND BUDGETARY GUIDELINES. SUPPLEMENTARY MODIFICATIONS (TO CONVERSION ON LEGAL COMPETENCE, PRIVILEGES AND IMMUNITIES OF CEMA COUNCIL) GRANT DIPLOMATIC PRIVILEGES AND IMMUNITIES TO PERMANENT REPRESENTATIVES AND EXPERTS ASSIGNED TO CEMA COUNCIL.

3. VASILE DORNEANU, ROMANIAN FOREIGN TRADE MINISTRY OFFICIAL RESPONSIBLE FOR CEMA, PLAYED DOWN "PRACTICAL" SIGNIFICANCE OF STATUTE CHANGES, SAYING THEIR PRINCIPAL PURPOSE WAS TO BRING LANGUAGE OF STATUTES INTO HARMONY WITH MORE RECENTLY ADOPTED (1971) CEMA COMPLEX PROGRAM. SINCE COMPLEX PROGRAM WAS SIGNED IN BUCHAREST WITH FULL ROMANIAN CONSENT, OBVIOUSLY STATUTE CHANGES DO NOT REPRESENT ANY SHIFT IN ROMANIA'S POSITION. AS FOR AUTHORITY GRANTED TO CEMA TO ESTABLISH LINKS WUQH OTHER INTERNATIONAL ORGANIZATIONS (E.G. COMMON MARKET), THIS IS HIGHLY LIMITED AND COVERS ONLY GENERAL MATTERS, SUCH AS EXCHANGE OF ECONOMIC AND TECHNICAL INFORMATION, DORNEANU SAID. MORE "CONCRETE" MATTERS ARE TO BE RESOLVED BILATERALLY.

4. DORNEANU SAID BOTH CEMA STATUTES AND COMPLEX PROGRAM MAKE CLEAR THAT "INTEGRATION" DOES NOT RPT NOT INVOLVE
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PAGE 03 BUCAR 02803 241536Z

GRANTING OF SUPRANATIONAL AUTHORITY TO CEMA ORGANS. ROMANIAN POSITION ON THIS REMAINS IMMUTABLE. IN ANY CASE, HOWEVER INTEGRATION MAY BE DEFINED, IT IS ROMANIA'S POSITION THAT EQUALIZATION OF DEVELOPMENT LEVELS IS A NECESSARY PRECONDITION FOR MOVEMENT TOWARD INTEGRATION.

5. ASKED ABOUT EXTRAORDINARY ROMANIAN PRESS CAMPAIGN ON CEMA (REFS C, D), DORNEANU SAID IT WAS TRIGGERED BY REVIVAL

IN "SPECIALIZED PUBLICATIONS" OF "CERTAIN" CEMA COUNTRIES (HE MENTIONED USSR, GDR, POLAND, HINTED AT BULGARIA AND MONGOLIA AS POSSIBLE SOURCES) OF EXTREME PROPOSALS THAT ROMANIA HAD OFFICIALLY REPUDIATED IN 1964. ROMANIA DOES NOT EXPECT THESE IDEAS, WHICH WOULD INVOLVE QTE FUNDAMENTAL CHANGE IN NATURE OF CEMA UNQTE, TO BE DISCUSSED AT JUNE 24 BUDAPEST MEETING, BUT "SURPRISES" COULD NOT BE RULED OUT. IT WAS IMPORTANT IN ANY CASE TO MAKE CLEAR THAT SUCH PROPOSALS -- FOR EXAMPLE THE CREATION OF "TERRITORIAL ECONOMIC COMPLEXES" -- LACK THEORETICAL OR OBJECTIVE BASIS.

6. COMMENT: UP UNTIL TEXT OF STATUTE CHANGES PUBLISHED BY ROMANIAN (AND SOVIET) SOURCES IN BUCHAREST HAVE CONSISTENTLY AVOIDED SUBJECT, FEIGNING IGNORANCE AND PLAYING DOWN IMPORTANCE. WE HAVE IMPRESSION ROMANIANS FEAR HEY HAVE BEEN FORCED TO TAKE ANOTHER SMALL BUT POTENTIALLY SIGNIFICANT STEP TOWARD CLOSER CEMA INTEGRATION BY ACCEPTING PHRASES SUCH AS "SOCIALIST ECONOMIC INTEGRATION" AND "SOCIALIST INTERNATIONALISM", AND NOW WISH TO CREATE ESCAPE ROUTES. THEY ARE DOING THIS BY (A) SETTING UP "EQUALIZATION" AS PREREQUISITE FOR MOVEMENT TOWARD "INTEGRATION;" (B) DOWNGRADING "PRACTICAL" SIGNIFICANCE OF CEMA STATUTES ALTHOUGH

DORNEANU ADMITTED STATUTES, INCLUDING RECENT CHANGES, ARE LEGALLY BINDING ON CEMA MEMBERS);

(C) IMPROVING BILATERAL RELATIONS AS MUCH AS POSSIBLE WITH SOCIALIST BROTHERS (WITH RECENT EMPHASIS ON USSR AND BULGARIA) TO TAKE SOME PRESSURE OFF INTEGRATION; AND (D) PAINTING "WORST CASE" PICTURE OF INTEGRATION IN ELABORATE PARTY PRESS CAMPAIGN. AS REGARDS RATIFICATION OF STATUTE CHANGES BY OTHER CEMA STATES, WE ARE INCLINED TO ASSUME -- IN ABSENCE, HOWEVER, OF DIRECT CONFIRMATION -- THAT OTHERS HAVE ALREADY APPROVED SINCE
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 BUCHAR 02803 241536Z

ROMANIA, TYPICALLY, WOULD BE LAST TO ACT. (INCIDENTALLY, PROTOCOL NOTES THAT CUBA AND MONGOLIA ARE TO RATIFY CEMA STATUTES AND CONVENTION ON LEGAL COMPETENCE, ETC. SIMULTANEOUSLY WITH MODIFICATIONS, IMPLYING THAT AS OF JUNE 21, 1974, NEITHER STATE HAD YET RATIFIED STATUTES OR CONVENTION).
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